



City of Muscatine Leadership Planning Committee

City Hall

February 15, 2024, 4:00 PM

AGENDA

- 1. CALL TO ORDER**
- 2. ROLL CALL**
- 3. DISCUSSION ITEMS**
 - A. Review Current Council Agenda
 - B. Review Council 6-month Planning Calendar
 - C. Review Status of City Council Priorities
 - D. Discussion Regarding Debt Service
- 4. ADJOURNMENT**



City of Muscatine

CITY COUNCIL

Thursday, February 15, 2024

Brad Bark, Mayor

Don Lampe, 1st Ward
Jeff Osborne, 2nd Ward
Peggy Gordon, 3rd Ward
Nadine Brockert, 4th Ward
John Jindrich, 5th Ward

Angie Lewis, At Large
Matt Conard, At Large
Carol Webb, City Administrator
Cinda Hilger, Admin. Professional
Brent Hinders, City Attorney

City Council meetings are held at 6:00 p.m. on the 1st and 3rd Thursday of each month. In-depth sessions are held at 6:00 p.m. on the 2nd Thursday of each month. All meetings are available for review on the City of Muscatine YouTube page.
The public is welcome to attend virtually using the information below.

Please join my meeting from your computer, tablet or smartphone.

<https://us06web.zoom.us/j/82551691259?pwd=NERydEJOandvWWNXbDM3UkZxZmE4QT09>

February 15, 2024, 6:00 PM

AGENDA

1. CALL TO ORDER
2. INVOCATION - Mayor Brad Bark
3. ROLL CALL

4. **PLEDGE OF ALLEGIANCE**

5. **FROM THE MAYOR**

6. **APPROVAL OF AGENDA AS PRESENTED AND/OR AS AMENDED**

7. **COMMUNICATIONS - CITIZENS**

8. **COUNCILMEMBER FOLLOW UP TO CITIZEN COMMUNICATION**

9. **CONSENT AGENDA * (ITEMS 10-14)**

The following items are considered to be routine by the City Council and will be enacted by one motion. There will be no separate discussion of these items unless a Council Member so requests, in which event the item will be removed from the Consent Agenda and considered separately.

10. *** REVIEW AND POTENTIAL VOTE TO APPROVE MINUTES**

- A. February 1, 2024, Regular City Council Meeting Minutes
- B. February 1, 2024, City Council Budget Session Minutes
- C. February 3, 2024 City Council Budget Session Minutes
- D. February 6, 2024 City Council Budget Meeting
- E. February 7, 2024 City Council Budget Session Minutes
- F. February 8, 2024, City Council Budget Session Minutes
- G. February 10, 2024, City Council Budget Session Minutes

11. *** PETITIONS AND COMMUNICATIONS**

- A. Request for renewal of a Class "B" Retail Alcohol License for Dollar General #21855, 901 Cypress Street – Dolgencorp, LLC (pending inspections)
- B. Request for renewal of a Class "E" Retail Alcohol License for Hy-Vee Food Store, 2400 – 2 nd Avenue – Hy-Vee, Inc. (pending inspections)
- C. Request for Use of City Property from Meagan Koehler with It Takes A Village for a Pet and Family Outdoor event at the Riverfront to be held August 9, 2024 through August 11, 2024.

12. *** COMMUNICATION – RECEIVE AND FILE**

- A. Muscatine County Board of Supervisors Meeting Minutes - January 29, 2024

13. * PURCHASE ORDERS

14. * APPROVAL OF BILLS

It is recommended bills totaling \$2,278,059.42, be approved and that the City Council authorize the Mayor and City Clerk to issue warrants for the same. It should be noted that this listing is subject to the approval of any related agenda item(s).

- A. February 15, 2024 Bills for Approval

15. PUBLIC HEARING

- A. Public Hearing on the Plans, Specifications, Form of Contract, and Cost Estimate for upgrades to the Clark House Elevators
- B. Public Hearing on the Plans, Specification, Form of Contract, Cost Estimate and Setting the Bid Opening Date for the Grandview Sidewalk Extension Project

16. BOARDS AND COMMISSIONS

17. FROM THE CITY ADMINISTRATOR

- A. Second Reading of an Ordinance Amending Title 7, Chapter 2, Section 6 of the City Code Regarding Use of UTVs (Utility Vehicles) on City Streets
- B. Resolution Approving the Plans, Specifications, Form of Contract, and Cost Estimate and Setting the Bid Opening for Upgrades to the Clark House Elevators
- C. Resolution Approving Plans, Specifications, Form of Contract and Cost Estimate, and Setting Bid Date for Grandview Avenue Sidewalk Extension Project
- D. Resolution Setting a Public Hearing on March 7, 2024, for the Review of the Plans, Specifications, Form of Contract and Cost Estimate, and Setting a bid Date, for the Airport Lighting Project
- E. Resolution Setting a Public Hearing for March 7, 2024, on the Plans, Specifications, Form of Contract and Cost Estimate and Setting a Bid Date for the West Hill Sewer Separation Phase 6C Project
- F. Resolution Setting a Public Hearing on March 7, 2024 for an Ordinance Amending Title 2, Chapter 13, Section 3, Subsection C of City Code – Construction Appeal & Advisory Board - Appointment
- G. Resolution Setting the Date for Public Hearings and Additional Action on Proposal to Enter into General Obligation Loan Agreements and to Borrow Money Thereunder
- H. Resolution Authorizing Special Assessments for Unpaid Abatement Service Fees and Rental Housing Fees to Private Properties

- I. Resolution Approving Submission of Grant Application to Washington County Riverboat Foundation for \$80,000 for Ballistic Body Armor for use by the Muscatine Special Operations Response Team (MSORT)
- J. Resolution Establishing Council Liaisons to City Boards and Commissions and Defining Liaison Roles and Responsibilities
- K. Resolution Appointing Council Liaisons to City Boards and Commissions
- L. Resolution Repealing and Replacing Resolution 2022-0103, Creating the Leadership Planning Committee as a Subcommittee of City Council and adding an ad-hoc Councilmember to the Committee
- M. Resolution Approving the Amended Seasonal Pay Plan Effective March 1, 2024.
- N. Request to approve entering into agreement with the Iowa DOT, accepting the Transit Joint Participation Agreement to implement a Federal Transit Administration (FTA) Operating Assistance Project in the amount of \$536,151.00 for 2024
- O. Request for Approval of the 2023 Certified Local Government Annual Report for Submission to the Iowa Department of Cultural Affairs
- P. Request To Approve Change Order #1, in the Amount of \$8,570.66, For The Replacement UV (Ultraviolet) Disinfection System Project to Replace a Support Beam and Relocate a Drain Pipe
- Q. Request to Approve the Interagency Agreement with Department of Inspections, Appeals, and Licensing for services to investigate potential cases of fraud by clients in the Public Housing and/or Section 8 Housing Choice Voucher programs
- R. Request to Enter into a Professional Services Agreement with Waters Edge Aquatic Design for Design Services for the Riverfront Fountain Renovation Project in the Amount of \$12,000.00.

18. MAYOR AND COUNCIL REPORTS

19. ADJOURNMENT

20. OTHER BUSINESS

- A. Exempt Session Pursuant to Iowa code 20.17(3) and Iowa Code 21.9 to Discuss Collective Bargaining Strategy and Employment Conditions.

Department/Person	Agenda Item	Purpose of Item	City Council Priority?
	Unscheduled Items		
HR/Parks	Overview and update on City Wellness Program (tentative)	Feedback/Discussion	XXXX
Nancy/Parking	Parking meter options	Discussion/Feedback	xxxx
Romagnoli - Human Resources	Employee Handbook		
Jodi/CD	presentation of community heart and soul action plan/adoption, etc.	discussion/Feedback	xxxx
CAO	presentation of draft strategic plan	Discussion/Feedback	
Community Development/AF	Merge Development Agreement	Public Hearing, resolutions	XXXX
Public Works/Brian & Kevin	Award contract for 2nd Ave Stormsewer Project (tentative)	Resolution	
Carol/Nancy	service contract bidding	in-depth	
Parks/Rich/Melissa	Possible Boat Harbor/Marina improvements (boat lifts, covers, concessions, restrooms, showers, restaurant)	In-Depth	xxxx
Carol, Jodi	Discussion regarding separation of Housing and Community Development	In-Depth	
Carol/Brent/CAO	Ordinance regarding communication between councilmembers and city staff	In-depth, public hearing, ordinance, etc	
Kevin & Brian/PW	Devitt Sidewalk - (Plans and Specs, Bidding, contract award, etc.)	Resolution, public hearing, etc.	XXXX
CD/Andrew	Building Code updates	Resolution, ordinance, public hearing	XXXX
HR/Finance	Employee Recognition/Public Purpose Policy	In-depth, resolution	XXXX
Brian/PW	Fulliam Reconstruction Phase 2	public hearing, resolutions (spring)	XXXX
Kevin/CAO	Marketing and branding (tagline, policy)	TBD	XXXX
Kevin & Brian/PW	Award professional design services contract for Isett Ave Reconstruction	Resolution	XXXX
Kevin & Brian/PW	Feasibility Study results for Hawkeye Lumber	In-Depth	XXXX
Kevin & Brian/PW	Wayfinding Implementation Phase 1 (Plans and Specs, Bidding, contract award, etc.)	Resolution, public hearing, etc.	XXXX
Tony/PD	Use of snowmobiles on City streets	In-Depth?	
	February 13, 2024 Budget Meeting		
Department/Person	Agenda Item	Purpose of Item	
Nancy/Carol	Special Revenue - Debt, RUT, Capital, LOST	Discussion	
	February 15, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
Tony/PD	2nd Reading of Change in UTV ordinance	Ordinance	
Kevin,Brian/PW	Public Hearing - Grandview Ave sidewalk extension	public hearing	XXXX
Jodi/CD	Public Hearing - clark house elevator upgrades	public hearing	XXXX
Jodi/CD	Approving plans, specs etc for clark house elevators	Resolution	XXXX
Kevin,Brian/PW	Approving Plans, Specs, etc. for Grandview Ave sidewalk extension	Resolution	XXXX
Jodi/CD	Setting a public hearing on Airport Lighting Project	Resolution	
Carol	Resolution establishing Council liaisons to certain boards and commissions	Resolution	
Carol	Resolution appointing Council liaisons to certain boards and commissions	Resolution	
Cinda	Setting a public hearing on revision to construction advisory and appeal board	Resolution	XXXX
Carol	Resolution amending the LPC resolution (see brad's notes)	Resolution	
Nancy/Finance	Set Public Hearing on bond issue (NTE \$5,175,000 & FY 205 Pre-levy \$328,384)	Resolution	
Steph/HR	Approval of Seasonal Pay Plan	Resolution	
	February 20, 2024 Budget Meeting		
Department/Person	Agenda Item	Purpose of Item	

Department/Person	Agenda Item	Purpose of Item	City Council Priority?
Nancy/Carol	Road Use Tax, Capital, Review of possible reductions in expenditures in general fund for FY 2024/2025	Discussion	
	February 21, 2024 - Special Joint meeting		
Department/Person	Agenda Item	Purpose of Item	
Jodi/CD	Presentation of Housing Study	Feedback/Discussion	
	February 22, 2024 Budget Meeting		
Department/Person	Agenda Item	Purpose of Item	
Nancy/Carol	City Council Final Budget Deliberations	Discussion	
	March 7, 2024 regular meeting		
Department/Person	Agenda Item	Purpose of Item	
Tony/PD	3rd Reading of Change in UTV ordinance	Ordinance	
Nancy/Carol	Council Approves Submittal of Budget Statement to County via Resolution	Resolution	
Nancy/Carol	Set budget statement/tax levy hearing for April 4	Resolution	
Andrew/CD	Appointment of Construction Appeal and Advisory Board members (nominated by nominating committee) (tentative based on number of applicants)	Request	XXXX
Andrew/CD	Approving an easement for the American Legion on Duncan Park	Resolution	
Stephanie/HR	Approval of the police department bargaining unit contract	Request	
Brian/PW & Parks	Staff Report - Other business - right of way mowing	Feedback/Discussion	
Brian/PW	Public Hearing to Review and Approve Plans and Specifications for the Airport Lighting Project	Public Hearing	
Brian/PW	Public hearing to discuss the plans and specs for West Hill Sewer Project Phase 6c	Public Hearing	
Andrew/CD	Public hearing for changes to the membership of the Construction Appeal and Advisory Board	Public Hearing	
	March 14, 2024 In-Depth Meeting		
Department/Person	Agenda Item	Purpose of Item	
Andrew/CD	Update on status of 2012 Comprehensive Plan Goals	Feedback/Discussion	XXXX
Rich K./Parks	Presentation of Miracle Field Concept	Feedback Requested	
Adam Gilitzer	Presentation on Fridley Housing Development and Request for resolution of support for workforce housing tax credits application	Feedback Requested	XXXX
Nancy	Hold Public Hearing on bond issue (NTE \$5,175,000 & FY 205 Pre-levy \$328,384)	Public Hearing	
	March 21, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
Nancy/Carol	Set Public Hearing re: budget statement (separate, distinct meeting)	Resolution	
	Award of Clark House Elevator Construction Contract (approve contract & bond same date?)		
Jodi/CD		Resolution	
Jodi/CD	Set Public Hearing for Housing Agency 5 year plan	Resolution	
Jodi/CD	Approve contracts for nuisance abatement and tree removal	Requests	

Department/Person	Agenda Item	Purpose of Item	City Council Priority?
	April 4, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
Nancy/Carol	Hold Public Hearing on Budget Statement	Public Hearing	
Nancy/Carol	Set Public Hearing on Budget	Resolution	
Nancy/Carol	Resolution Setting a Public Hearing on April 20, 2023 for the Proposed Amendment #1 to the City Budget for Fiscal Year 2023/2024	Resolution	
	April 11, 2024 In-Depth Meeting		
Department/Person	Agenda Item	Purpose of Item	
Andrew/CD,Nancy/Finance	Overview of urban renewal area, plan, etc.	Informational	XXXX
Carol, Brent/CAO	Hiring, Dismissal, and reporting structure for public safety	Request Feedback	
Brian/PW	Cost-Share Options for Sidewalks	Request Feedback	XXXX
Jodi/CD	Update on Mulberry Neighborhood Revitalization Project	Informational	
	April 18, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
Nancy/Carol	Hold Public Hearing on Budget	Public Hearing	
Jodi/CD	Public Hearing on Housing Agency 5-year plan	Public Hearing	
Nancy/Carol	Adoption of the budget by City Council	Resolution	
Nancy/Carol	Public Hearing on the Proposed Amendment #1 to the City Budget for Fiscal Year 2022/2023	Public Hearing	
Nancy/Carol	Resolution Approving Amendment #1 to the City Budget for Fiscal Year 2023/2024 and Authorizing the Mayor and City Clerk to Sign the Record of Hearing and Adoption of Budget Amendment #1 in the form required by the Iowa Department of Management	Resolution	
Carol	Approve agreements with outside agencies for FY24/25 (GMCCI, MCSA, Senior Resources, MHS)	Request	
Stephanie/HR	Approval of Employee Handbook Update	Request	
Jodi/CD	Approval of Housing Agency 5-year plan	Resolution	
	May 2, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
Nancy/Finance	Set bond sale date/Approve Preliminary Official Statement (POS)		
	May 9, 2024 In-Depth Meeting		
Department/Person	Agenda Item	Purpose of Item	
Jodi/Carol	CD/Housing Organizational Structure	Feedback Requested	
Andrew/CD,Nancy/Finance	Overview of urban renewal area, plan, etc.	Informational	XXXX

Department/Person	Agenda Item	Purpose of Item	City Council Priority?
	May 16, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
Nancy/Finance	authorizing and approving a loan agreement,providing for the sale and issuances of GO Bonds, Series 2024		
	June 6, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
	Bond Sale Closing		
	June 13, 2024 In-Depth Meeting		
Department/Person	Agenda Item	Purpose of Item	
	June 20, 2024 Regular Meeting		
Department/Person	Agenda Item	Purpose of Item	
September - Riverfront Masterplan			
Alt Side of Street Parking			

	Tactic Owner	Goal 1: Employee Retention and Recognition	Q1	Q2	Q3	Q4
Tactic 1	Stephanie	Continue study and support of compensation study to keep the City's compensation aligned with other peer communities	Compensation Study Complete. Assumptions from study included in the proposed FY2025 budget			
Tactic 2	Stephanie & Nancy	Develop and implement an employee recognition policy to allow modest use of funds for recognition of employees and volunteers including provision of sustenance supplies to employees and visitors	Not Started			
Tactic 3	Stephanie & Nancy	Evaluate and update the employee wellness program and explore opportunities to tie it to compensation	Not Started			
Tactic 4	Carol	Develop a succession plan for key positions to ensure continuity of service, knowledge transfer, and to develop talent within the City organization.	In progress - methodology identified and key positions on leadership team identified			
Tactic 5	Stephanie & Nancy	Implement improvements to the payroll process to reduce duplication of efforts and reduce the amount of staff time invested in managing payroll.	Not Started			
Tactic 6	Stephanie	Continue to provide city leadership training	In progress			
	Tactic Owner	Goal 2: Conduct Housing Programs and Initiatives Including Infill Development	Q1	Q2	Q3	Q4
Tactic 1	Jodi	Implement the recommendations of the housing study and evaluate opportunities to create new moderate-income housing and promote infill development.	Housing Study report to be presented Feb 21			
Tactic 2	Andrew	Complete the comprehensive plan	RFQ has been issued; closes February 29.			
Tactic 3	April L.	Continue the substandard housing improvement/demolition Program	in progress			
Tactic 4	April L.	Address the quality of rental housing units	in progress - current and ideal state identified, change implementation in progress			
Tactic 5	Andrew	Update zoning rules to include new and more innovative zoning policies, including allowing accessory dwelling units (part of Comp Plan)	Not Started			
Tactic 6	Jodi/Melissa	Evaluate options for the long-term sustainability of the Clark House and Sunset Housing. (New)	Capital Projects in process			
	Tactic Owner	Goal 3: Conduct Housing Programs and Initiatives Including Infill Development	Q1	Q2	Q3	Q4
Tactic 1	Jodi	Fine tune business loan programs to attract and retain certain business types and focus efforts to bring new businesses and restaurants to the City.	Not Started			
Tactic 2	Andrew	Provide information to City Council regarding the City's Urban Renewal Area	Scheduled for fall 2024			
Tactic 3	Kevin J.	Implement marketing and branding policies and strategies to promote Muscatine's economic development	In progress			
Tactic 4	April L.	Implement a vacant building registration program	Not Started			
	Tactic Owner	Goal 4: City Inspection Program Improvements	Q1	Q2	Q3	Q4
Tactic 1	Jodi	Implement the Construction Appeal & Advisory Board, including development of older home & business renovation codes	In progress. Board members to be appointed March 7.			
Tactic 2	Andrew	Study and Address Complaints about the City Building Inspection Programs, including streamlined communication, uniform code enforcement, and challenges contractors and residents have with complying with the current building code.	In progress. Ideal state mapped and changes in progress.			
Tactic 3	Kevin J.	Provide conflict resolution training to City inspectors	Not Started			
Tactic 4	April L.	Improve relationships with building/contracting organizations and city officials including providing education to Councilmembers and other stakeholders regarding inspection code requirements and rationale	Planning in progress. Implementation pending			

Project Owner	Goal 5: Capital Projects	Q1	Q2	Q3	Q4
Rich K.	Indoor Sports Complex	Design in progress			
Rich K.	Weed Park Lagoon	Design in progress			
Melanie	Art Center Building Additions	master plan draft completed			
Brian/Kevin C.	Isett Avenue Reconstruction	waiting on award of bid for project planning and design			
Tony/Kevin C.	Law Enforcement Training Facility	Identification of location in progress			
Brian/Kevin C.	Devitt Sidewalk	Design in progress			
Brian/Kevin C.	West Hill Sewer Separation Project	Phase 6a & b in progress. 6c to be bid spring 2024			
Brian/Kevin C.	Redundant Force Main	Identification of funding in progress. 30% design complete			
Brian/Kevin C.	Fulliam/Houser Roundabout	Funding identified. To be built in 2025			
Brian/Kevin C.	Fulliam Avenue Reconstruction	Phase II planned for summer 2024			
Brian/Kevin C.	Dredge Spoil Dewatering	Feasibility Study in progress			
Rich K.	Aquatic Center Master Plan - Rich Klimes	not started			
Rich K./Brian S.	Harbor/Marina (including updating the riverfront master plan)	not started			
Rich K./Brian S.	Amphitheater	Waiting on funding to be identified			

City Debt



Updated on October 18, 2021



Posted on November 30, 2018

Cities may need to borrow money for a number of different reasons, but it usually revolves around a capital project or equipment purchase. A certain amount of planning is needed to get this accomplished. To begin each council should adopt a debt policy. This policy sets out guidelines such as how much debt or what kinds of debt will be used for various projects. Staff, outside consultants, bond rating agencies and federal regulators can review the policy for an overall understanding of the goals for the community's debt issuance, retirement and overall fiscal management.

As part of the budgeting process the city should establish the scope of the project(s) or equipment purchases for the year. This examination will determine what existing funds are available, if there are other funding opportunities such as available grants, the timing of the anticipated payments, and an estimate of how much borrowing will be needed. This will also determine what type of borrowing would be most appropriate.

General Obligation Bonds

General obligation debt is authorized to be repaid with the city's property tax revenue. Two major categories of general obligation debt are based upon the type and size of the project or equipment.

Essential corporate purpose debt is for basic city services such as street repair and construction, solid waste, sanitary sewer and water works construction and repair, equipping of police, fire and ambulance services, nuisance abatement, and a variety of other reasons described in *Code of Iowa* Chapter 384.24(3). The process to issue essential corporate purpose general obligation bonds is simpler than the process to issue general corporate purpose general obligation bonds. The council must publish a notice of the amount and purpose of the bonds and alert the public of the time, date and place of a public hearing to receive oral and written comments for or against the debt issuance. After this hearing, the council may vote to issue these bonds by a simple majority vote.

General corporate purpose debt is issued for city buildings and recreational facilities. For example, bonds issued to build a new, reconstruct or enlarge a fire station, city hall, community center, swimming pool or park would be considered general corporate purpose as described in *Code* Chapter 384.24(4). For this type of debt, a 60 percent public approval by election is typically required. The city will want to work with bond counsel to draw up the appropriate

paperwork and be aware of the precise processes to notify the county auditor to schedule a bond referendum.

For certain types of general corporate issuances that are smaller, an election on the borrowing may be avoided (*Code Section 384.26(5)*), but the citizens may petition for a referendum:

- For cities with a population of 5,000 or less, debt issuance up to \$400,000. 910,000
- For cities with a population between 5,000 and 75,000, debt issuance up to \$700,000.
- For cities with a population above 75,000 up to \$1,000,000 in debt issuance.

In these cases, the council must publish notice of the amount and purpose of the bond issue and must include a statement that the citizens have the right to file a petition asking for a referendum.

Revenue Bonds

Cities can also issue debt to be repaid by revenue generated from a utility or enterprise activity as described in *Code 384, Div. V*. This type of debt is typically used for utility projects, such as water or sewer. A hearing and authorizing resolution are required to enter into this type of debt. Revenue debt is not secured by property taxes and does not count against the city's debt limit. However, revenue debt may be less attractive to investors because it is repaid with utility or enterprise revenue instead of property tax, and therefore generally carries a higher interest rate than general obligation debt.

Loan Agreements

As a substitute for taking bids and selling bonds at competitive sales, cities may enter into loan agreements with banks or underwriters and may negotiate all the terms of the transaction. Bonds or notes are issued to these lenders as evidence of a city's obligation under a loan agreement. Except for loan agreements that are payable from a city's general fund, all the statutory processes and procedures related to the issuance of general obligation or revenue bonds are equally applicable to loan agreements, including the need for a referendum for general corporate purpose projects. The primary value of the loan agreement approach is to make it easier for cities to borrow smaller amounts from local banks without having to go through a public sale of bonds.

In order to enter into a loan agreement payable from the city's general fund, a city must show that its annual payments on all loan agreements payable from the general fund will not exceed 10 percent of the city's previous year's general fund budget amount. Advice from bond attorneys and financial advisors is as important to the loan agreement process as it is to the process of issuing bonds.

Leases

Cities can also enter into leases, described in *Code Section 364.4 (4)*. Leases are most commonly used to purchase equipment. In general, lease agreements paid from property taxes are still debt

and carry with them some of the same procedural requirements. Lease agreements payable from property taxes count against a city's debt limit unless the agreement stipulates the payments are subject to annual appropriation action by the city council.

Bond Covenants

Most bond issues payable from utility or enterprise revenues will have bond covenants or requirements associated with them. One common practice is a requirement that a sinking fund be created and maintained into which funds must be deposited monthly so sufficient funds will be available on principal and interest payment dates. It is also common for investors in revenue bonds to require that a city establish and maintain a reserve fund, often equal to 10 percent of the principal amount of the revenue bonds, which can be drawn on if for some reason the city's utility or enterprise revenues are not adequate to make a regular payment of principal or interest.

Other Types of Debt

There are other types of debt that cities may issue. A few of the more common types will be listed here, but this list is not exhaustive.

- **Tax Increment Financing (TIF) Debt.** This is debt that is issued to be repaid from the proceeds of incremental property tax increases found in a TIF district.
- **Special Assessment Debt.** Cities may levy special assessments against abutting property owners who benefit from improvements to streets, utility or other such infrastructure. The special assessment process is complicated, and a city must work with its engineers and attorneys to carry out this process.
- **Road Use Tax Fund (RUTF) Debt.** Cities receive RUTF revenue collected by the state, mostly from the tax paid on gasoline purchases. Cities receive a share of this revenue from the state on a per capita basis. Cities can issue debt for street related projects and repay that debt from the road use tax fund.

Bond Attorney: Any time funds are borrowed legal assistance from a bond attorney should be secured to ensure compliance with various federal and state regulations and special reporting requirements.

Debt Limits: There are specific limits set by the Code and guidelines regarding debt with which cities should be familiar. The Iowa Constitution places a limit on the amount of debt a city can incur that is payable from property taxes, called the Constitutional Debt Limit. That limit is 5 percent of the value of taxable property within the city. This limit is based upon 100 percent or actual value of all property within the city that can be taxed, not on the value after the state assessment limitation, or "rollback" is applied. There is, however, no legal limit on the amount of debt a city may have that is payable from city utility or enterprise revenues.

Financial Consultants/Advisors: Depending on the size of the city and the expertise of city staff, some communities use the assistance of financial advisors. These advisors help the council

identify opportunities to fund city activities. Analysis of the repayment scheduling of a bond or the advertisements for the sale of bonds are only some of the services available.

Bond Registrars: Many bond issues are purchased by multiple individuals, banks or corporations. Keeping track of these owners to ensure that all principal and interest payments are delivered on time may be above the means of the small city staff. Registrars are usually associated with large banks and can handle multiple customers in this specialized area. Bidding for this service is not required.

Bonds Sold Prior to April 1

If general obligation bonds are sold after the budget public hearing but before April 1, the debt retirement schedule can be certified to the county auditor in order to amend the tax rate published as part of the budget process.

Reminder when issuing debt the prudent person philosophy should be applied: the item built or purchased should last longer than the repayment schedule and borrowing money to pay for operating expenses is unadvisable. There are times when borrowing is necessary, but it must be done within the regulations of state and federal regulations.

Street Address

500 SW 7th Street, Suite 101
Des Moines, IA 50309-4506

Remit Payments to

PO Box 8296
Des Moines, IA 50301
Phone (515) 244-7282
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5

INTERNAL SERVICES FUNDS
EQUIPMENT SERVICES OPERATIONS

GENERAL INFORMATION:

The Equipment Services Operation is accounted for as an Internal Service Fund. This type of fund is established to account for operations which serve other departments of the City. The Equipment Services Operation is responsible for the maintenance and repair of all City vehicles and equipment. Repairs and maintenance include major repairs in addition to routine and preventive maintenance.

Most City departments use the Equipment Services Operation for repair and maintenance of their vehicles in lieu of their own departmental resources. As in a commercial garage enterprise, the Equipment Services Operation is financed by user fees charged to the department for the repairs performed. The user fee includes the direct cost of labor, repair parts, and an allowance for overhead costs of the operation. The objective of the operation is to ensure user fees for the fiscal year are sufficient to cover the repair costs incurred.

The operation is located at the City's Public Works Facility and includes a centralized fuel system which has assisted the City in eliminating approximately fifteen (15) different stations located throughout the City's facilities. Accountability and accessibility of fuel consumption data have also improved with this system.

A major expenditure in the Equipment Services budget is the purchase of fuel products including gasoline, diesel fuel, and oil. These fuel costs plus a per gallon surcharge are charged back to departments as inventories are used.

Labor is the other major cost in this activity, which includes a fulltime supervisor and three fulltime mechanics. The hourly charge for labor including overhead costs was \$85.00 per hour in 2017/2018 and that rate was maintained for 2018/2019. The rate increased to \$88.00 per hour in 2019/2020, increased to \$92.00 in 2020/2021, increased to \$96.00 per hour in 2021/2022, increased to \$98.00 per hour in 2022/2023, and increased to \$106.00 per hour in 2023/2024. The rate is budgeted to increase to \$111.00 per hour in 2024/2025.

In addition to the labor rate charge there is a 3% surcharge on parts, outside services, oil, and tires. A per gallon surcharge has also been applied to fuel dispensed to City vehicles utilizing this operation. This fee is currently \$.30 per gallon. These surcharge fees are budgeted to remain the same for 2024/2025.

CURRENT TRENDS AND ISSUES:

The 2023/2024 revised estimate expenditures are \$101,500 more than the original budget. This increase is due to the net effect of (1) a \$2,200 increase in personal services costs, (2) a \$9,800 decrease in commodities, and (3) a \$109,100 increase in contractual services primarily due to increased outside repair and maintenance services costs.

The 2024/2025 budget is \$139,000 (9.7%) more than the original 2023/2024 budget. The budget includes an increase of \$28,500 (6.9%) in personal services costs, a \$9,800 decrease in commodities, a \$106,400 increase in contractual services, a \$13,300 increase in capital outlay, and a \$600 increase in transfers. The increase in contractual services is primarily due to an increase in outside repair and maintenance services. The 2024/2025 capital outlay allocation of \$17,300 is for a new scan tool for the shop (\$15,000) and a battery cable crimping tool (\$2,300).

A new vehicle lift was purchased in 2020/2021 at a cost of \$107,800. The new lift accommodates larger vehicles. This lift was financed with an internal loan. There was a \$20,000 down payment in 2020/2021 and payments of \$22,000 will be made annually over the following four years (2021/2022, 2022/2023, 2023/2024, and 2024/2025) to complete the financing for this equipment.

As an internal service fund and as fuel costs fluctuate, cost increases or decreases are passed on to the various City departments based on their actual fuel usage. The fund balance in this operation had been decreasing in recent years which required the labor rate to be increased from \$92.00 per hour to \$96.00 per hour in 2021/2022, to \$98.00 per hour for 2021/2023, and to \$106.00 per hour for 2023/2024. This rate is budgeted to increase to \$111.00 per hour in 2024/2025. The Equipment Services operation is expected to have a deficit balance (before inventory) of \$85,370 on June 30, 2025. The balance including the fuel and parts inventories is \$50,166.

Staff has identified the need to replace the aging fuel tanks, pumps, monitors, concrete, and the related electrical work. The estimated cost for this project is \$500,000 which is budgeted to be funded from the spring 2024 bond issue.

GOAL STATEMENT:

To provide for the maintenance of all City vehicles and major equipment including both preventive and emergency maintenance to assure such equipment can be utilized by the City work force in the most productive and cost-efficient manner.

PERFORMANCE MEASURES:

	Actual 2020/2021	Actual 2021/2022	Actual 2022/2023	Estimated 2023/2024	Estimated 2024/2025
Autos, Pickups, Flatbeds Serviced	178	181	188	200	200
Trucks, Buses, Garbage Trucks Serviced	107	116	113	105	105
Heavy Equipment/Tractors Serviced	33	18	34	33	33
Gallons of Gasoline Dispensed	104,754	104,005	101,024	105,000	105,000
Gallons of Diesel Fuel Dispensed	48,748	42,621	40,803	40,000	40,000
Preventative Maintenance Work Orders	853	899	832	850	850
Emergency Maintenance Work Orders	535	486	478	500	500
Work Orders Completed	1,388	1,385	1,310	1,350	1,350

RECENT ACCOMPLISHMENTS:

Supply chain issues continue to be a challenge. The department has made efforts to have parts on hand before the vehicle comes into the shop so they are not sitting idle any longer than necessary. The technicians are checking the fleet as it come through for regular service work and identifying issues early, getting parts first, and scheduling the repairs. The department purchased a scissors lift for the shop to assist staff when working with heights. The lift is used both for safety and for productivity.

The department continues to make great strides in getting the City's fleet updated. A comprehensive list is being kept and helps identify vehicles that are in need of being replaced.

The fuel pump, tank, and monitoring system project is moving forward. At the time the budget was being developed, staff was in the process of getting a contract signed with the vendor. The project is then scheduled to start in the spring.

OBJECTIVES TO BE ACCOMPLISHED IN 2024/2025:

- Continue updating the vehicle replacement list.
- To start and finish the fuel island replacement project while still efficiently providing fuel to City vehicles.
- To monitor the billed hours charged out for vehicle/equipment repairs for each employee and look to increase the percentages.

Equipment Services Operations

Fund Statement

	<u>Actual 2021/2022</u>	<u>Actual 2022/2023</u>	<u>Budget 2023/2024</u>	<u>Department Revised Estimate 2023/2024</u>	<u>Revised Estimate 2023/2024</u>	<u>Department Budget Request 2024/2025</u>	<u>City Admin. Recommendation Budget 2024/2025</u>	<u>Budget 2024/2025</u>
Beginning Balance (Deficit), July 1	\$ (3,204)	\$ (90,104)	\$ (83,104)	\$ (104,770)	\$ (104,770)	\$ (87,303)	\$ (87,270)	
Revenues								
Charges for Services -								
City Departments	\$ 1,226,995 (2)	\$ 1,472,356 (4)	\$ 1,432,300 (5)	\$ 1,548,300 (5)	\$ 1,548,300 (5)	\$ 1,570,300 (6)	\$ 1,570,300 (6)	
Miscellaneous	<u>1,085</u>	<u>1,430</u>	<u>500</u>	<u>600</u>	<u>600</u>	<u>500</u>	<u>500</u>	
Total Revenues	<u>\$ 1,228,080</u>	<u>\$ 1,473,786</u>	<u>\$ 1,432,800</u>	<u>\$ 1,548,900</u>	<u>\$ 1,548,900</u>	<u>\$ 1,570,800</u>	<u>\$ 1,570,800</u>	<u>\$ 0</u>
Funds Available	\$ 1,224,876	\$ 1,383,682	\$ 1,349,696	\$ 1,444,130	\$ 1,444,130	\$ 1,483,497	\$ 1,483,530	\$ -
Expenditures (1)	<u>1,314,980 (3)</u>	<u>1,488,452 (3)</u>	<u>1,429,900 (3)</u>	<u>1,531,433 (3)</u>	<u>1,531,400 (3)</u>	<u>1,655,600 (3)</u>	<u>1,568,900 (3)</u>	
Ending Balance (Deficit), June 30	\$ (90,104)	\$ (104,770)	\$ (80,204)	\$ (87,303)	\$ (87,270)	\$ (172,103)	\$ (85,370)	\$ 0
Allowance for Inventory	<u>124,694</u>	<u>135,536</u>	<u>124,694</u>	<u>135,536</u>	<u>135,536</u>	<u>135,536</u>	<u>135,536</u>	
Net Balance, June 30	<u><u>\$ 34,590</u></u>	<u><u>\$ 30,766</u></u>	<u><u>\$ 44,490</u></u>	<u><u>\$ 48,233</u></u>	<u><u>\$ 48,266</u></u>	<u><u>\$ (36,567)</u></u>	<u><u>\$ 50,166</u></u>	<u><u>\$ 0</u></u>
Increase (Decrease) in Net Balance	\$ (86,900) (2)	\$ (14,666) (3)	\$ 2,900	\$ 17,467	\$ 17,500	\$ (84,800)	\$ 1,900	\$ -

1. Expenditures include changes in compensated absences.
2. The labor rate for 2021/2022 was increased from \$92.00 to \$96.00 per hour.
3. The 2021/2022, 2022/2023, 2023/2024, 2024/2025 budgets include \$22,000 for the internal loan payments for the purchase of a vehicle lift in 2020/2021.
4. The labor rate increased to \$98.00 per hour for the 2022/2023 fiscal year.
5. The labor rate increased to \$106.00 per hour for the 2023/2024 fiscal year.
6. The labor rate is budgeted to increase to \$111.00 per hour for the 2024/2025 fiscal year.

Function:
Internal Service

Department:
Public Works

Activity:
Equipment Services Operations

	Actual 2021/2022	Actual 2022/2023	Budget 2023/2024	Revised Estimate 2023/2024	Budget 2024/2025	Percent Change
Expenditure Summary						
Personal Services	\$ 377,106	\$ 385,047	\$ 411,400	\$ 413,600	\$ 439,900	6.93%
Commodities	646,728	662,176	687,300	677,500	677,500	-1.43%
Contractual Services	242,523	387,970	284,000	393,100	390,400	37.46%
Capital Outlay	12,137	5,131	4,000	4,000	17,300	332.50%
Transfers	42,000	42,600	43,200	43,200	43,800	1.39%
Total Expenditures	\$ 1,320,494	\$ 1,482,924	\$ 1,429,900	\$ 1,531,400	\$ 1,568,900	9.72%
Funding Sources						
Charges for Services	\$ 1,226,995	\$ 1,472,356	\$ 1,432,300	\$ 1,548,300	\$ 1,570,300	9.63%
Other	1,085	1,430	500	600	500	0.00%
Total Funding Sources	\$ 1,228,080	\$ 1,473,786	\$ 1,432,800	\$ 1,548,900	\$ 1,570,800	9.63%

Personnel Schedule						
	Actual 2021/2022	Actual 2022/2023	Budget 2023/2024	Revised Estimate 2023/2024	Budget 2024/2025	Budget Amount 2024/2025
Full Time:						
Vehicle Maintenance						
Supervisor	1.00	1.00	1.00	1.00	1.00	
Vehicle Mechanic II	3.00	3.00	3.00	3.00	3.00	
Total	4.00	4.00	4.00	4.00	4.00	\$ 278,900
Employee Benefits						161,000
Total Personal Services						\$ 439,900

Capital Outlay			
Item	Quantity	Replacement	Amount
Shop Scan Tool	1	Yes	\$ 15,000
Battery Cable Crimping Tool	1	Yes	2,300
Total			\$ 17,300

CITY OF MUSCATINE
DETAILED EXPENDITURE CLASSIFICATION
FORM 2

FUNCTION: INTERNAL SERVICE		DEPARTMENT: PUBLIC WORKS						ACTIVITY: EQUIPMENT SERVICES			
ACCT NO.	ACCOUNT CLASSIFICATION	ACTUAL FISCAL YEAR 2021/2022	ACTUAL FISCAL YEAR 2022/2023	BUDGET FISCAL YEAR 2023/2024	FIRST 3 MOS FISCAL YEAR 2023/2024	LAST 9 MOS FISCAL YEAR 2023/2024	ESTIMATE FISCAL YEAR 2023/2024	CITY ADMIN ESTIMATE FISCAL YEAR 2023/2024	BUDGET REQUEST FISCAL YEAR 2024/2025	CITY ADMIN REVISION FISCAL YEAR 2024/2025	APPROVED BUDGET 2024/2025
(A)	(B)	(C)	(D)	(E)	(F1)	(F2)	(F)	(G)	(H)	(I)	(J)
PERSONAL SERVICES											
41XXX	REGULAR SALARIES & WAGES	\$237,366	\$247,332	\$259,700	\$58,462	\$203,800	\$262,262	\$262,300	\$271,900	\$278,900	
42XXX	PART TIME SALARIES & WAGES	0	0	0	0	0	0	0	0	0	
43XXX	OVERTIME SALARIES & WAGES	1,066	313	3,400	86	3,350	3,436	3,400	3,400	3,400	
44XXX	OTHER SALARIES & WAGES	1,698	1,409	1,900	403	1,490	1,893	1,900	2,000	2,000	
45XXX	PENSION & RETIREMENT	40,136	41,640	45,300	9,862	35,657	45,519	45,500	47,400	48,600	
46XXX	INSURANCE	96,840	94,353	101,100	27,164	73,360	100,524	100,500	106,900	107,000	
SUBTOTAL		\$377,106	\$385,047	\$411,400	\$95,977	\$317,657	\$413,634	\$413,600	\$431,600	\$439,900	\$0
COMMODITIES											
51XXX	OFFICE SUPPLIES	\$305	\$203	\$1,000	\$67	\$833	\$900	\$900	\$900	\$900	\$0
52XXX	OPERATING SUPPLIES	414,960	426,890	456,300	99,028	339,572	438,600	438,600	438,600	438,600	0
53XXX	REPAIR & MAINTENANCE SUPPLIES	231,463	235,083	230,000	42,583	195,417	238,000	238,000	238,000	238,000	0
SUBTOTAL		\$646,728	\$662,176	\$687,300	\$141,678	\$535,822	\$677,500	\$677,500	\$677,500	\$677,500	\$0
CONTRACTUAL SERVICES											
61XXX	PROFESSIONAL FEES	\$5,157	\$7,241	\$7,200	\$3,302	\$3,998	\$7,300	\$7,300	\$7,300	\$7,300	\$0
62XXX	TECHNICAL SERVICES	4,124	5,588	5,000	5,470	530	6,000	6,000	6,000	6,000	0
63XXX	RENTALS	456	406	500	0	500	500	500	500	500	0
64XXX	TRAVEL AND EDUCATION	1,250	0	1,000	417	583	1,000	1,000	1,000	1,000	0
65XXX	COMMUNICATIONS & UTILITIES	564	574	700	137	563	700	700	700	700	0
66XXX	INSURANCE	1,176	888	1,000	0	1,000	1,000	1,000	1,300	1,300	0
67XXX	REPAIR & MAINTENANCE SERVICES	229,539	373,078	268,300	50,333	325,967	376,300	376,300	373,300	373,300	0
68XXX	AID TO AGENCIES	0	0	0	0	0	0	0	0	0	0
69XXX	MISCELLANEOUS	257	195	300	0	300	300	300	300	300	0
SUBTOTAL		\$242,523	\$387,970	\$284,000	\$59,659	\$333,441	\$393,100	\$393,100	\$390,400	\$390,400	\$0
CAPITAL OUTLAY											
71XXX	LAND	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
72XXX	BUILDINGS	0	0	0	0	0	0	0	0	0	0
73XXX	IMPROVEMENTS	2,010	0	0	0	0	0	0	0	0	0
74XXX	EQUIPMENT	10,127	5,131	4,000	3,951	49	4,000	4,000	112,300	17,300	
SUBTOTAL		\$12,137	\$5,131	\$4,000	\$3,951	\$49	\$4,000	\$4,000	\$112,300	\$17,300	\$0
9XXXX	TRANSFERS	\$42,000	\$42,600	\$43,200	\$5,300	\$37,900	\$43,200	\$43,200	\$43,800	\$43,800	
TOTAL EXPENDITURES		\$1,320,494	\$1,482,924	\$1,429,900	\$306,564	\$1,224,869	\$1,531,433	\$1,531,400	\$1,655,600	\$1,568,900	\$0

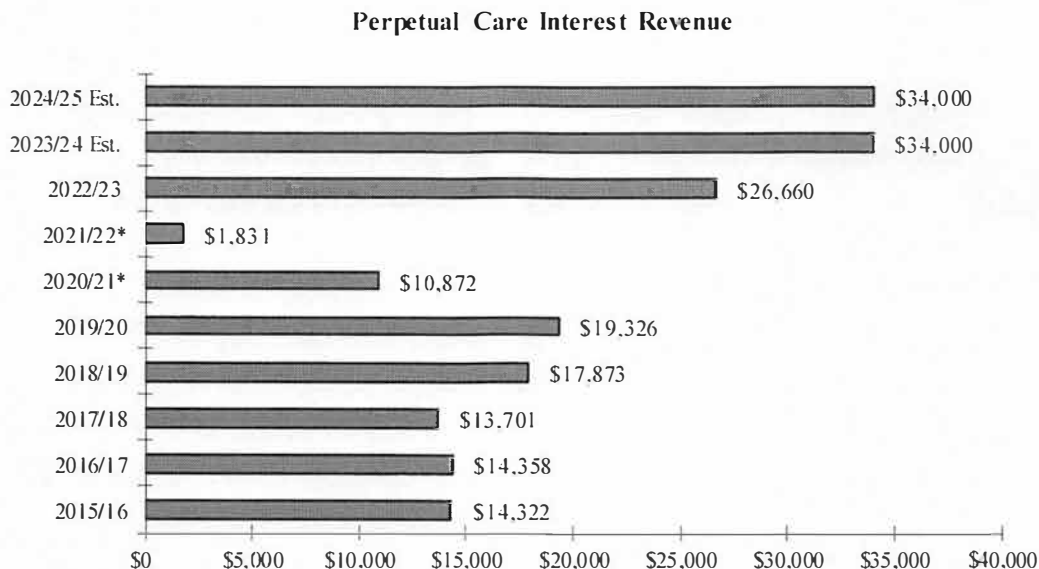
TRUST AND AGENCY FUNDS

PERPETUAL CARE INTEREST TRUST

GENERAL INFORMATION:

This trust fund was established to account for interest earnings on perpetual care funds received by the City of Muscatine through the operation of the municipal cemetery. As required by the State Code of Iowa, 20% of the proceeds of the sale of a cemetery lot must be set aside in a trust account. The trust funds are invested and interest earnings from the funds are utilized to support costs associated with the Cemetery operation. According to State law, the principal amount of the Perpetual Care Fund cannot be used for cemetery operations; only interest earnings can be used. Interest earnings may also fund capital improvements associated with the Cemetery.

Interest earnings have traditionally been utilized to fund all or a portion of the cost of operating the Cemetery. Perpetual Care interest earned and transferred to the General Fund from fiscal year 2015/2016 through the budgeted amount for 2024/2025 is shown in the following graph.



* The Perpetual Care interest revenue decreases in 2020/2021 and 2021/2022 were due to the significant decrease in interest rates during those years. Interest rates have been increasing since those years.

Beginning in 1991/92 and continuing through 2022/2023 (with the exception of 2003/2004, 2007/2008, and 2010/2011), Cemetery revenues plus available interest earnings from this trust have not been sufficient to fund operating expenditures of the Cemetery. This is attributed to several factors including declining cemetery burial and lot sales revenues over the last several years and the decline in interest rates. As a result of these factors, General Fund subsidies were made to the Cemetery in the amounts of \$44,327 in 2014/2015, \$8,885 in 2015/2016, \$43,334 in 2016/2017, \$45,978 in 2017/2018, \$28,152 in 2018/2019, \$52,200 in 2019/2020, \$3,727 in 2020/2021, \$42,520 in 2021/2022, and \$61,752 in 2022/2023. The revised estimate for 2023/2024 projects a General Fund subsidy of \$83,200 and \$79,400 is the estimated subsidy for 2024/2025. The increased subsidy in these years is primarily due to increased Cemetery operating expenditures.

Perpetual Care Interest Trust

Fund Statement

	<u>Actual 2021/2022</u>	<u>Actual 2022/2023</u>	<u>Budget 2023/2024</u>	<u>Department Revised Estimate 2023/2024</u>	<u>Revised Estimate 2023/2024</u>	<u>Department Budget Request 2024/2025</u>	<u>City Admin. Recommendation Budget 2024/2025</u>	<u>Budget 2024/2025</u>
Beginning Balance, July 1	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	
Revenues								
Interest	<u>1,831</u>	<u>26,660</u>	<u>18,000</u>	<u>34,000</u>	<u>34,000</u>	<u>34,000</u>	<u>34,000</u>	
Funds Available	\$ 1,831	\$ 26,660	\$ 18,000	\$ 34,000	\$ 34,000	\$ 34,000	\$ 34,000	\$ -
Expenditures								
Transfers Out								
Cemetery Operations	<u>1,831</u>	<u>26,660</u>	<u>18,000</u>	<u>34,000</u>	<u>34,000</u>	<u>34,000</u>	<u>34,000</u>	
Ending Balance, June 30	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
Increase (Decrease) in Fund Balance	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0

TRUST AND AGENCY FUNDS

PERPETUAL CARE TRUST

GENERAL INFORMATION:

The State Code of Iowa requires that 20% of the proceeds of the sale of a cemetery lot be set aside in a Perpetual Care Trust fund. The trust funds are invested and interest earnings are utilized to support costs associated with the Cemetery operation. The Perpetual Care Trust accounts for the principal of the perpetual care contributions. A separate Perpetual Care Interest Trust has been established to account for the interest earned on the perpetual care funds. According to State law, the principal amount of the Perpetual Care Fund cannot be used for cemetery operations; only interest earnings can be used.

CURRENT TRENDS AND ISSUES:

The Perpetual Care Fund is a non-expendable trust, now considered a Permanent Fund of the City. An estimated \$5,000 in perpetual care funds is expected to be received in both 2023/2024 and 2024/2025. The balance in this trust on June 30, 2025 is estimated at \$925,919.

Perpetual Care Trust

Fund Statement

	<u>Actual 2021/2022</u>	<u>Actual 2022/2023</u>	<u>Budget 2023/2024</u>	<u>Department Revised Estimate 2023/2024</u>	<u>Revised Estimate 2023/2024</u>	<u>Department Budget Request 2024/2025</u>	<u>City Admin. Recommendation Budget 2024/2025</u>	<u>Budget 2024/2025</u>
Beginning Balance, July 1	\$ 903,684	\$ 911,927	\$ 916,927	\$ 915,919	\$ 915,919	\$ 920,919	\$ 920,919	
Revenues								
Perpetual Care	<u>8,243</u>	<u>3,992</u>	<u>5,000</u>	<u>5,000</u>	<u>5,000</u>	<u>5,000</u>	<u>5,000</u>	
Funds Available	\$ 911,927	\$ 915,919	\$ 921,927	\$ 920,919	\$ 920,919	\$ 925,919	\$ 925,919	\$ 0
Expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Ending Balance, June 30	<u>\$ 911,927</u>	<u>\$ 915,919</u>	<u>\$ 921,927</u>	<u>\$ 920,919</u>	<u>\$ 920,919</u>	<u>\$ 925,919</u>	<u>\$ 925,919</u>	<u>\$ 0</u>
Increase (Decrease) in Fund Balance	\$ 8,243	\$ 3,992	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 5,000	\$ 0

TRUST AND AGENCY FUNDS

SPECIAL CEMETERY TRUSTS

GENERAL INFORMATION:

This budget consists of thirteen (13) individual trust funds associated with specific graves or mausoleums at the City's Greenwood Cemetery. The trust agreements provide that interest earned on the trusts be used for specified purposes, generally floral arrangements at specified times each year or for maintenance of mausoleum structures as needed.

CURRENT TRENDS AND ISSUES:

The Special Cemetery Trusts are non-expendable trusts, now considered Permanent Funds of the City. An estimated \$1,500 in interest is expected to be earned on these funds in both 2023/2024 and 2024/2025. Trust expenditures are estimated at \$1,000 for both 2023/2024 and 2024/2025.

Special Cemetery Trusts (1)

Fund Statement

	<u>Actual 2021/2022</u>	<u>Actual 2022/2023</u>	<u>Budget 2023/2024</u>	<u>Department Revised Estimate 2023/2024</u>	<u>Revised Estimate 2023/2024</u>	<u>Department Budget Request 2024/2025</u>	<u>City Admin. Recommendation Budget 2024/2025</u>	<u>Budget 2024/2025</u>
Beginning Balance, July 1	\$ 52,416	\$ 51,949	\$ 52,449	\$ 53,426	\$ 53,426	\$ 53,926	\$ 53,926	
Revenues								
Interest	<u>52</u>	<u>1,777</u>	<u>1,500</u>	<u>1,500</u>	<u>1,500</u>	<u>1,500</u>	<u>1,500</u>	
Funds Available	<u>\$ 52,468</u>	<u>\$ 53,726</u>	<u>\$ 53,949</u>	<u>\$ 54,926</u>	<u>\$ 54,926</u>	<u>\$ 55,426</u>	<u>\$ 55,426</u>	<u>\$ 0</u>
Expenditures								
Florist Services	\$ 519	\$ 0	\$ 1,000	\$ 1,000	\$ 1,000	\$ 1,000	\$ 1,000	
Transfers Out:								
Administrative Fees	<u>0</u>	<u>300</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Expenditures	<u>\$ 519</u>	<u>\$ 300</u>	<u>\$ 1,000</u>	<u>\$ 1,000</u>	<u>\$ 1,000</u>	<u>\$ 1,000</u>	<u>\$ 1,000</u>	<u>\$ 0</u>
Ending Balance, June 30	<u><u>\$ 51,949</u></u>	<u><u>\$ 53,426</u></u>	<u><u>\$ 52,949</u></u>	<u><u>\$ 53,926</u></u>	<u><u>\$ 53,926</u></u>	<u><u>\$ 54,426</u></u>	<u><u>\$ 54,426</u></u>	<u><u>\$ 0</u></u>
Increase (Decrease) in Fund Balance	\$ (467)	\$ 1,477	\$ 500	\$ 500	\$ 500	\$ 500	\$ 500	\$ 0

1. Amounts shown are comprised of thirteen individual trusts associated with specific graves or mausoleums at Greenwood Cemetery.

MUSSER PUBLIC LIBRARY

TRUST FUNDS

GENERAL INFORMATION:

The City of Muscatine currently has one trust fund associated with the operation of the Library. Funds in this trust may only be used according to the provisions of the trust.

The Library Gift and Memorial Trust is comprised of donations from patrons of the Library. These donations are to be used for the benefit of the Library in general. Any gifts for specific purposes are used immediately so that the donor's request can be satisfied.

CURRENT TRENDS AND ISSUES:

In 2020/2021, the library acquired the local cable Channel 5 programming station. The 2020/2021 expenditures included \$29,521 for video equipment and operating costs of the station. Operating costs for this programming totaled \$13,372 in 2021/2022. The Library Channel 5 station is available through the basic Muscatine Power and Water (MPW) cable package as well as Facebook. Technology will be added to the program to allow live viewing from a smartphone, tablet, computer, or stream on-demand via an app on a smart TV. This will make the information accessible for those without MPW cable service or those that live outside the viewing area. Operating costs for the Library Channel 5 programming are being funded from Friends of Musser Public Library and Enrich Iowa funds accounted for in the Library Trust.

The 2023/2024 and 2024/2025 budgets include \$14,500 and \$15,000, respectively, in operating expenditures for the Library Channel 5 programming. Annual expenditures for Library Channel 5 are being tracked in a subaccount of the Library Trust.

The 2023/2024 revised estimate expenditures total \$30,900 which includes \$14,500 for Channel 5 programming. The 2024/2025 budgeted expenditures total \$31,500 which includes \$15,000 for Channel 5. The estimated balance in this trust on June 30, 2025 is \$147,201.

Library Gift and Memorial Trust

Fund Statement

	Actual 2021/2022	Actual 2022/2023	Budget 2023/2024	Department Revised Estimate 2023/2024	Revised Estimate 2023/2024	Department Budget Request 2024/2025	City Admin. Recommendation Budget 2024/2025	Budget 2024/2025
Beginning Balance, July 1	\$ 54,757	\$ 53,138	\$ 57,138	\$ 95,301	\$ 95,301	\$ 129,201	\$ 129,201	
Revenues								
Donations	\$ 14,665	\$ 39,041	\$ 16,000	\$ 27,100	\$ 27,100	\$ 12,000	\$ 12,000	
Federal Grant - ARPA	4,945	0	0	0	0	0	0	
State Grant	25,747	25,589	20,000	24,600	24,600	24,500	24,500	
Miscellaneous Sales	2,754	4,534	2,000	2,000	2,000	2,000	2,000	
LENA Program Donation	0	0	8,400	10,600	10,600	10,500	10,500	
Interest	69	2,093	500	500	500	500	500	
Total Revenues	\$ 48,180	\$ 71,257	\$ 46,900	\$ 64,800	\$ 64,800	\$ 49,500	\$ 49,500	\$ 0
Funds Available	\$ 102,937	\$ 124,395	\$ 104,038	\$ 160,101	\$ 160,101	\$ 178,701	\$ 178,701	\$ 0
Expenditures								
Library Materials	\$ 201	\$ 186	\$ 0	\$ 300	\$ 300	\$ 500	\$ 500	
Contractual Services	27,776	4,959	5,000	5,500	5,500	5,500	5,500	
LENA Program Fees	8,450	9,450	8,400	10,600	10,600	10,500	10,500	
Library Channel 5 Programming:								
Video Equipment	0	0	0	0	0	0	0	
Operations	13,372 (2)	14,499 (2)	14,000 (2)	14,500	14,500 (2)	15,000	15,000 (2)	
Total Expenditures	\$ 49,799	\$ 29,094	\$ 27,400	\$ 30,900	\$ 30,900	\$ 31,500	\$ 31,500	\$ 0
Ending Balance, June 30	\$ 53,138	\$ 95,301	\$ 76,638	\$ 129,201	\$ 129,201	\$ 147,201	\$ 147,201	\$ 0
Increase (Decrease) in Fund Balance	\$ (1,619)	\$ 42,163	\$ 19,500	\$ 33,900	\$ 33,900	\$ 18,000	\$ 18,000	\$ 0

1. The Library acquired the Muscatine Power & Water (MPW) Channel 5 programming station in the 2020/2021 fiscal year and the 2020/2021 expenditures included start up costs for the new station.
2. The Library Channel 5 expenditures are being accounted for in a subaccount of the Library Trust.

MUSCATINE ART CENTER

TRUST FUNDS

GENERAL INFORMATION:

The City of Muscatine has four trust funds associated with the operation of the Muscatine Art Center. Funds in these trusts may only be used according to the provisions of the trusts.

The gift of the Musser Mansion in 1965 by the heirs of Laura Musser, Mrs. Mary Musser Gilmore, and Mrs. Mary Catherine McWhirter, was the beginning of an art/museum facility in Muscatine. This building was to be used as a memorial art gallery and museum. In addition to the gift of property, a trust of \$100,000 was established by McWhirter and Gilmore to be invested with the interest to be used to assist with the ongoing care and maintenance of the Museum. The principal is to remain intact. Funds from this trust have been used for the general upkeep of the mansion as well as major areas of conservation and preservation of objects owned by Laura Musser which are in the permanent collection. The 2023/2024 revised estimate and 2024/2025 budget each have expenditures of \$4,000. The projected balance at the end of 2024/2025 is \$105,062.

The \$40,000 Alice Dodge Schaeffer Trust was established in 1976 to accompany a gift of primarily Victorian (c.1850) bedroom furnishings which was given as a memorial to Sarah Eaker Hughes, aunt of the donor. Interest from this trust has been used for the conservation of the initial gift of objects. The 2023/2024 revised estimate and 2024/2025 budget each have expenditures of \$500 budgeted to be expended from this trust. The projected balance at the end of 2024/2025 is \$49,576.

The Art Center Donations Trust is used for cash donations made by individuals, groups, or businesses to the Art Center. Any part of the Trust or its interest earnings may be used as designated by the Board of Trustees. This trust is traditionally used for the purchase of acquisitions for the permanent collection. A donor may also contribute funds through this trust to be used for designated object(s) to enrich a specific part of the collection or for the promotion of programs relating to Art Center collections or exhibitions. Additionally, funds from the sale of deaccession items from the permanent collection are credited to this trust. Other purchases are made at the direction of the Board of Trustees. In 2023/2024 a total of \$22,500 in donations, grants, and interest, is budgeted to be received, and \$21,000 is budgeted to be expended. The projected balance in this trust is \$41,906 at the end of 2023/2024. Grants, donations, and interest budgeted to be received in 2024/2025 totals \$20,000, and \$42,500 is budgeted to be expended. The projected balance in this trust at the end of 2024/2025 is \$19,406.

A bequest of \$300,000 was received in 1999/2000 from the estate of Brad Burns and approximately \$413,000 of additional funding from this estate was received in 2004/2005. Any part of the bequest or its interest earnings may be used as designated by the Board of Trustees. In 2008/2009 \$134,989 was expended from this trust for acquisition of property next to the museum. In 2016/2017, \$20,000 was transferred from this fund to the Community Foundation of Greater Muscatine. These funds combined with other sources will provide an annual grant for the Muscatine Art Center. The 2021/2022 expenditures included \$295,000 for the purchase of the neighboring property. The purchase of this property was primarily to address collection storage concerns. A 2019 report from the Collections Assessment for Preservations assessors found collection storage concerns at the Art Center. An anonymous donor contributed \$147,500 for the property purchase. The 2024/2025 budget includes \$136,000 in expenditures. The 2024/2025 budget allocation is for design work for a building addition. The projected balance in this trust at the end of 2024/2025 is \$2,655.

McWhirter-Gilmore Trust

Fund Statement

	Actual 2021/2022	Actual 2022/2023	Budget 2023/2024	Department Revised Estimate 2023/2024	Revised Estimate 2023/2024	Department Budget Request 2024/2025	City Admin. Recommendation Budget 2024/2025	Budget 2024/2025
Beginning Balance, July 1	\$ 105,003	\$ 105,681	\$ 104,481	\$ 108,562	\$ 108,562	\$ 107,062	\$ 107,062	
Revenues								
Interest	678	2,881	800	2,500	2,500	2,000	2,000	
Funds Available	\$ 105,681	\$ 108,562	\$ 105,281	\$ 111,062	\$ 111,062	\$ 109,062	\$ 109,062	\$ 0
Expenditures								
Contractual Services	\$ 0	\$ 0	\$ 2,000	\$ 2,000	\$ 2,000	\$ 2,000	\$ 2,000	
Capital Outlay	0	0	2,000	2,000	2,000	2,000	2,000	
Total Expenditures	0	0	4,000	4,000	4,000	4,000	4,000	0
Ending Balance, June 30	\$ 105,681	\$ 108,562	\$ 101,281	\$ 107,062	\$ 107,062	\$ 105,062	\$ 105,062	\$ 0
Increase (Decrease) in Fund Balance	\$ 678	\$ 2,881	\$ (3,200)	\$ (1,500)	\$ (1,500)	\$ (2,000)	\$ (2,000)	\$ 0

Alice Schaeffer Trust

Fund Statement

	<u>Actual 2021/2022</u>	<u>Actual 2022/2023</u>	<u>Budget 2023/2024</u>	<u>Department Revised Estimate 2023/2024</u>	<u>Revised Estimate 2023/2024</u>	<u>Department Budget Request 2024/2025</u>	<u>City Admin. Recommendation Budget 2024/2025</u>	<u>Budget 2024/2025</u>
Beginning Balance, July 1	\$ 47,207	\$ 47,483	\$ 47,483	\$ 48,776	\$ 48,776	\$ 49,276	\$ 49,276	
Revenues								
Interest	<u>276</u>	<u>1,293</u>	<u>500</u>	<u>1,000</u>	<u>1,000</u>	<u>800</u>	<u>800</u>	
Funds Available	\$ 47,483	\$ 48,776	\$ 47,983	\$ 49,776	\$ 49,776	\$ 50,076	\$ 50,076	\$ 0
Expenditures	<u>0</u>	<u>0</u>	<u>500</u>	<u>500</u>	<u>500</u>	<u>500</u>	<u>500</u>	
Ending Balance, June 30	<u>\$ 47,483</u>	<u>\$ 48,776</u>	<u>\$ 47,483</u>	<u>\$ 49,276</u>	<u>\$ 49,276</u>	<u>\$ 49,576</u>	<u>\$ 49,576</u>	<u>\$ 0</u>
Increase (Decrease) in Fund Balance	\$ 276	\$ 1,293	\$ 0	\$ 500	\$ 500	\$ 300	\$ 300	\$ 0

Art Center Donations Trust

Fund Statement

	<u>Actual</u> <u>2021/2022</u>	<u>Actual</u> <u>2022/2023</u>	<u>Budget</u> <u>2023/2024</u>	<u>Department</u> <u>Revised</u> <u>Estimate</u> <u>2023/2024</u>	<u>Revised</u> <u>Estimate</u> <u>2023/2024</u>	<u>Department</u> <u>Budget</u> <u>Request</u> <u>2024/2025</u>	<u>City Admin.</u> <u>Recommendation</u> <u>Budget</u> <u>2024/2025</u>	<u>Budget</u> <u>2024/2025</u>
Beginning Balance, July 1	\$ 37,708	\$ 42,741	\$ 34,641	\$ 40,406	\$ 40,406	\$ 41,906	\$ 41,906	
Revenues								
Donations	\$ 10,175	\$ 13,613	\$ 4,800	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	
Special Project Donations	4,134	75	0	3,000	3,000	3,000	3,000	
Interest	45	963	100	500	500	500	500	
Art Center Grants	39,700	0	5,000	7,500	7,500	5,000	5,000	
Miscellaneous Sales	285	1,210	500	500	500	500	500	
Reimbursement of Expense	3,587	1,542	8,500	8,500	8,500	8,500	8,500	
Miscellaneous - Other	6,110	0	0	0	0	0	0	
Total Revenues	<u>\$ 64,036</u>	<u>\$ 17,403</u>	<u>\$ 18,900</u>	<u>\$ 22,500</u>	<u>\$ 22,500</u>	<u>\$ 20,000</u>	<u>\$ 20,000</u>	<u>\$ 0</u>
Funds Available	<u>\$ 101,744</u>	<u>\$ 60,144</u>	<u>\$ 53,541</u>	<u>\$ 62,906</u>	<u>\$ 62,906</u>	<u>\$ 61,906</u>	<u>\$ 61,906</u>	<u>\$ 0</u>
Expenditures								
Art Center Materials	\$ 3,005	\$ 935	\$ 3,500	\$ 5,000	\$ 5,000	\$ 8,500	\$ 8,500	
Contractual Services	55,528	18,803	6,000	8,000	8,000	6,000	6,000	
Capital Outlay	470	0	1,000	8,000	8,000	28,000	28,000	
Total Expenditures	<u>\$ 59,003</u>	<u>\$ 19,738</u>	<u>\$ 10,500</u>	<u>\$ 21,000</u>	<u>\$ 21,000</u>	<u>\$ 42,500</u>	<u>\$ 42,500</u>	<u>\$ 0</u>
Ending Balance, June 30	<u>\$ 42,741</u>	<u>\$ 40,406</u>	<u>\$ 43,041</u>	<u>\$ 41,906</u>	<u>\$ 41,906</u>	<u>\$ 19,406</u>	<u>\$ 19,406</u>	<u>\$ 0</u>
Increase (Decrease) in Fund Balance	\$ 5,033	\$ (2,335)	\$ 8,400	\$ 1,500	\$ 1,500	\$ (22,500)	\$ (22,500)	\$ 0

Brad Burns Trust

Fund Statement

	<u>Actual 2021/2022</u>	<u>Actual 2022/2023</u>	<u>Budget 2023/2024</u>	<u>Department Revised Estimate 2023/2024</u>	<u>Revised Estimate 2023/2024</u>	<u>Department Budget Request 2024/2025</u>	<u>City Admin. Recommendation Budget 2024/2025</u>	<u>Budget 2024/2025</u>
Beginning Balance, July 1	\$ 293,781	\$ 135,706	\$ 132,006	\$ 133,655	\$ 133,655	\$ 136,655	\$ 136,655	
Revenues								
Donation	\$ 147,500	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	
Interest	<u>1,636</u>	<u>3,603</u>	<u>2,000</u>	<u>3,000</u>	<u>3,000</u>	<u>2,000</u>	<u>2,000</u>	
Funds Available	<u>\$ 442,917</u>	<u>\$ 139,309</u>	<u>\$ 134,006</u>	<u>\$ 136,655</u>	<u>\$ 136,655</u>	<u>\$ 138,655</u>	<u>\$ 138,655</u>	<u>\$ 0</u>
Expenditures								
Contractual Services	\$ 9,373	\$ 5,654	\$ 125,000	\$ 0	\$ 0	\$ 136,000	\$ 136,000	
Capital Outlay	<u>297,838</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
Total Expenditures	<u>\$ 307,211</u>	<u>\$ 5,654</u>	<u>\$ 125,000</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 136,000</u>	<u>\$ 136,000</u>	<u>\$ 0</u>
Ending Balance, June 30	<u><u>\$ 135,706</u></u>	<u><u>\$ 133,655</u></u>	<u><u>\$ 9,006</u></u>	<u><u>\$ 136,655</u></u>	<u><u>\$ 136,655</u></u>	<u><u>\$ 2,655</u></u>	<u><u>\$ 2,655</u></u>	<u><u>\$ 0</u></u>
Increase (Decrease) in Fund Balance	\$ (158,075)	\$ (2,051)	\$ (123,000)	\$ 3,000	\$ 3,000	\$ (134,000)	\$ (134,000)	\$ 0

DEBT SERVICE FUND

GENERAL INFORMATION:

Bond and interest payments on outstanding long-term debt are basically made from two (2) types of debt repayment funds: the Debt Service Fund and Revenue Sinking Funds. Revenue Sinking Funds are considered part of the Enterprise Fund structure and consequently are included in that section of the budget document.

The Debt Service Fund accounts for general obligation (G.O.) bonds, which are backed by the full faith and credit of the City of Muscatine. As of July 1, 2024, the City's G.O. bonds outstanding on existing bond issues will total \$12,090,000. The City will be issuing \$4,880,000 in new general obligation bonds in June of 2024. This will bring the total G.O. bonds outstanding on July 1, 2024 to \$16,970,000. This amount includes debt that will be funded from enterprise and tax increment funds.

In August of 2023, the City entered into a general obligation State Revolving Fund (SRF) Loan of \$8,000,000 to finance Phases 6-A and 6-B of the West Hill Sewer Separation project. This loan will be repaid with local option sales tax funds and does not impact the City's general obligation debt service tax levy rate. Additional SRF general obligation loans will be issued for Phase 6-C and Phases 6-D and 6-E of the West Hill Sewer Separation project. The West Hill Sewer project is mandated by an E.P.A. Consent Order to be completed by 2028.

The City traditionally issues bonded debt every other year. A list of the projects to be funded from the May 2024 issue and the estimated bond funding requirements are in the following chart.

City of Muscatine
Projects to be Funded from the May 2024 Bond Issue
1/25/2024

	<u>Original Estimate of Bond Requirements</u>	<u>Updated 2024 Bond Requirements</u>
Community Development:		
Building Demolition Projects	\$ 200,000	\$ 200,000
Parks:		
Soccer Fields #1 - #6 Irrigation System Improvements	255,000	221,000
Weed Park Lagoon Bank Stabilization Project	500,000	500,000
Indoor Sports Dome (Local Share)	600,000	700,000
Deferred Building Maintenance Projects:		
Roofs, Windows, Doors, etc.	200,000	260,000
Airport Projects:		
Taxiway Widening Project (Local Share)	50,000	49,000
Relocate Fuel System Phase 1 (Local Share)	100,000	100,000
Airport Snow Removal Equipment	22,500	-
Lights, PAPIs, and REILs for Runway 12/30 (Local Share)	65,000	65,000
Relocate Jet A Fuel Tank (Local Share)	80,000	80,000
Police Department:		
Training Facility (Shooting Range, etc.) - City's 50% Share	1,000,000	700,000
Fire Department:		
Fire Engine	925,000	918,000
New Ambulance	276,000	280,000
Public Works Department:		
Vehicle Wash Bay - Local Share	212,500	205,000
Public Works Fuel Tank and Pump Replacements	514,000	500,000
Estimated Total Bond Issue (Before Issuance Costs)	\$ 5,000,000	\$ 4,778,000
Estimated Bond Issuance Costs/Underwriters Discount	\$ 120,000	102,000
Estimated Total Bond Issue	\$ 5,120,000	\$ 4,880,000

CURRENT TRENDS AND ISSUES:

The debt service tax levy rate for the current 2023/2024 fiscal year is \$2.04192 per \$1,000 of valuation. This rate will decrease to \$1.98112 (a decrease of 2.8%) for 2024/2025. This reduction was possible due to structuring the principal payments for the June 2024 bond issue to have a reduced principal amount due in the

first year (2024/2025). The budget also proposes to use \$40,000 of the balance in the debt service fund to fund debt requirements in 2024/2025. This was done to keep the City's overall property tax rate to a minimal increase over the prior year.

The City's financial consultant, Public Financial Management Inc. (PFM), assists the City with debt analysis as well as debt issuance. In planning for the City's bond issues, PFM does an analysis of the amount of debt that the City can issue without significantly impacting the debt service tax levy rate. PFM also structures the debt repayment schedules for new issues to try to avoid if possible, or minimize future increases in the debt service tax levy rate. It should be noted, however, that the debt service tax levy rates going forward will be impacted by the phase-out of the State reimbursement for the commercial and industrial rollback over the next five years.

Revenues from property taxes, utility tax replacement funds, the State commercial and industrial property tax replacement funds, the State business property tax credit reimbursement, interest, and \$40,000 from the debt service fund balance total \$2,350,310. This is the approximate amount necessary to support debt payments of \$2,018,426 (the total estimated requirement for property tax supported debt in 2024/2025), the estimated debt service requirements on the June 2024 bond issue of \$328,384, and the \$3,500 bond paying agent fees. Funds from the Southend Tax Increment fund will fund \$354,700 and funds from the Water Pollution Control fund will fund \$92,650 of general obligation debt requirements in 2024/2025. Local option sales tax funds will fund the \$891,000 in loan principal and interest due in 2024/2025 on the SRF loan for Phases 6-A and 6-B for the West Hill Sewer Separation project.

The State of Iowa limits the amount of general obligation bonds which a city may issue. This limitation is 5% of actual valuation of all property within the city limits. The computation for the legal debt margin for the City of Muscatine as of July 1, 2024 is as follows:

**City of Muscatine
Legal Debt Margin Estimate
As of July 1, 2024**

Actual Valuation January 1, 2022		\$ 1,907,143,338
State Limit (5%)		0.05
Debt Limit		\$ 95,357,167
Bonded Debt:		
Current General Obligation Debt July 1, 2024	\$ 12,090,000	
New General Obligation Bond Issue in June 2024	4,880,000	
General Obligation State Revolving Fund Loan	8,000,000	
		\$ 24,970,000
Percent of Debt Limit Used (Before Tax Increment Rebate Obligations)		26.2%
Estimated Tax Increment Rebate Obligations July 1, 2024:		
R.L. Fridley Theatres Inc. - 15 years to maximum of \$1,500,000; declining percentages 95% to 50% (began in 2015/2016).	\$ 925,646	
R.L. Fridley Theatres Inc. - Outlot #1 - 10 years 50% to maximum of \$1,500,000 for all of the Outlots (Outlot #1 to begin in 2023/2024)		
<u>Subject to annual appropriation:</u> Annual appropriation for FY 25 listed.	14,000	
Wal-View Developments Project #1 - 10 years to maximum of \$5,000,000; 100% for five years; 50% for five years (began in 2015/2016)		
<u>Subject to annual appropriation;</u> only next year considered debt for legal debt margin computation; Annual appropriation for FY 25 is listed.	320,000	
Wal-View Developments Project #2 - 10 years to maximum of \$2,000,000; declining percentages 100%, 90%, 80%, 70%, 60%, 60%, 50%, 50%, 40%, 40%; (began in 2017/2018). <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 is listed.	175,000	
Riverview Hotel Development - 20 years to maximum of \$6,150,000; declining percentages Years 1-5 100%, Years 6-7 95%, Years 8-15 75%, Years 16-20 50% (began in 2019/2020). <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 is listed.	400,000	
Harrison Lofts LLC Development Agreement - 15 years with years 1-6 at 75% and years 7-15 at 70% to a maximum of \$675,000 (began in 2019/2020). <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 is listed.	38,000	
HNI Corporation Development Agreement - 50% for 10 years to a maximum of \$3,811,000 (began in 2019/2020). <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 is listed.	107,000	
White Distribution & Supply Development Agreement - 50% for 10 years to a maximum of \$445,000 (began in 2020/2021). <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 is listed.	78,000	
TIF Oak Park Development Agreement - 70% for 15 years to a maximum of \$497,445 (began in 2022/2023). <u>Subject to annual appropriation;</u> Annual appropriation for FY 25 is listed.	30,000	
NPSW Development Agreement - 75% for up to 3 phases with each phase for 10 years to a maximum of \$750,000 (first phase to begin in 2023/2024). <u>Subject to annual appropriation;</u> Annual appropriation for FY 25 listed	40,000	
Bush Development LLC and Hershey Property LLC Development Agreement - 100% for 10 years to a maximum of \$700,000 (began in 2021/2022). <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 is listed.	73,000	
Musco Sports Lighting LLC Development Agreement - 50% for 10 years to a maximum of \$515,000 (began in 2022/2023). <u>Subject to annual appropriation;</u> Annual appropriation for FY 25 is listed.	60,000	
MVHA Colorado Lofts Development Agreement - 100% for 10 years to a maximum of \$460,000 (will begin in 2023/2024). <u>Subject to annual appropriation;</u> Annual appropriation for FY 25 is listed.	40,000	
MVHA Grandview Lofts Development Agreement - 100% for 10 years to a maximum of \$460,000 (will begin in 2023/2024). <u>Subject to annual appropriation;</u> Annual appropriation for FY 25 is listed.	36,000	
JNB Family I LP Steamboat Apartments Development Agreement - 70% for 15 years to a maximum of \$460,000 (will begin in 2024/2025). <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 listed.	30,000	
Love's Travel Stops and Country Stores, Inc. Development Agreement - 50% for 20 years to a maximum of \$1,130,000; payments will begin in 2024/2025) <u>Subject to annual appropriation.</u> Annual appropriation for FY 25 is listed.	70,000	
		\$ 2,436,646
Percent of Debt Limit Used for Tax Increment Rebate Obligations		2.6%
Total Debt Subject to Debt Limit		27,406,646
Legal Debt Margin		\$ 67,950,521
Percent of Legal Debt Limit Used		28.7%

The City's debt policy provides that 40% of the legal debt limit is to be reserved for emergency purposes. Following is a computation of the City's debt margin using the self-imposed debt limit:

City's Self-Imposed Limit - 60% of the Legal Limit	\$ 57,214,300
Total Debt Subject to Debt Limit	<u>27,406,646</u>
Debt Margin Using Self-Imposed Limit	<u><u>\$ 29,807,654</u></u>
Percent of Self-Imposed Debt Limit Used	47.9%

The City's general obligation debt on a per capita basis is \$1,049.29 as of June 30, 2024.

It should be noted that the policy reserving 40% of the legal debt limit for emergency purposes was put in place before TIF rebates were required to be counted as debt subject to the debt limit. The full amounts of the TIF rebate agreements subject to annual appropriations are not required to be included as debt in the computation of the legal debt margin, only the payments for the fiscal year after the annual appropriation is approved. Annual appropriation resolutions were approved by City Council in November of 2023 for fifteen (15) TIF rebates to be paid in 2024/2025. It is proposed that future TIF rebate agreements continue to be subject to annual appropriations to limit the amount of debt that is required to be considered for the legal debt limit computation.

Although tax increment rebate obligations are required by State law to be included in the computation of the debt subject to the debt limit, these obligations are totally financed by incremental taxes received from the benefited property. Additionally, although certain portions of the general obligation debt are funded solely from user fees and sources other than property taxes, these issues are also required by State law to be considered in the computation of the City of Muscatine's legal debt margin.

Debt Service Fund
General Obligation Bonds
Fund Statement

	Actual 2021/2022	Actual 2022/2023	Budget 2023/2024	Department Revised Estimate 2023/2024	City Admin. Revised Estimate 2023/2024	Department Budget Request 2024/2025	City Admin. Recommendation Budget 2024/2025	Budget 2024/2025
Beginning Balance, July 1	\$ 104,143	\$ 111,601	\$ 67,860	\$ 92,192	\$ 92,192	\$ 96,157	\$ 96,157	
Revenues								
Property Tax	\$ 2,362,274	\$ 2,237,601 (1)	\$ 2,248,596	\$ 2,248,596	\$ 2,248,596	\$ 2,272,551	\$ 2,182,363 (4)	
Utility Tax Replacement Excise Tax	8,158	7,454	6,799	6,799	6,799	192,196	7,500 (4)	
Commercial and Industrial Replacement Funds	90,987	76,685	69,012	69,012	69,012	53,190	51,701	
Business Property Tax Credit Reimbursement	0	0	52,989	52,989	52,989	52,989	48,746	
Interest	927	21,525	1,000	5,000	5,000	1,000	20,000	
Transfers In:								
Southend Tax Increment Fund	352,900	357,000	355,900	355,900	355,900	354,700	354,700	
Water Pollution Control Fund	92,950	95,150	91,400	91,400	91,400	92,650	92,650	
Local Option Sales Tax Fund (for SRF Loan)	0	0	0	125,778	125,778	891,000	891,000	
Total Revenues	\$ 2,908,196	\$ 2,795,415	\$ 2,825,696	\$ 2,955,474	\$ 2,955,474	\$ 3,910,276	\$ 3,648,660	\$ 0
Funds Available	\$ 3,012,339	\$ 2,907,016	\$ 2,893,556	\$ 3,047,666	\$ 3,047,666	\$ 4,006,433	\$ 3,744,817	\$ 0
Expenditures								
General Obligation Bonds:								
Charges for Services	\$ 3,000	\$ 2,800	\$ 3,500	\$ 3,500	\$ 3,500	\$ 3,500	\$ 3,500	
Bonds	2,555,000	2,295,000	2,375,000	2,375,000	2,375,000	2,090,000	2,090,000	
Interest	342,738	517,024	447,231	447,231	447,231	375,776	375,776	
State Revolving Fund Loan (General Obligation):								
Bonds	0	0	0	0	0	731,000	731,000	
Interest	0	0	0	125,778 (2)	125,778 (2)	160,000	160,000	
Estimated Debt Requirements New Issue:								
Bonds	0	0	0	0	0	295,000 (3)	100,000 (4)	
Interest	0	0	0	0	0	255,000 (3)	228,384 (4)	
Total Expenditures	\$ 2,900,738	\$ 2,814,824	\$ 2,825,731	\$ 2,951,509	\$ 2,951,509	\$ 3,910,276	\$ 3,688,660	\$ 0
Ending Balance, June 30	\$ 111,601	\$ 92,192	\$ 67,825	\$ 96,157	\$ 96,157	\$ 96,157	\$ 56,157	\$ 0

Increase (Decrease) in Fund Balance	\$ 7,458	\$ (19,409) (1)	\$ (35) (3)	\$ 3,965	\$ 3,965	\$ 0	\$ (40,000)	\$ 0
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Debt Service Tax Levy Rates (Per \$1,000 of Taxable Valuation)	\$ 2.32232	\$ 2.20086	\$ 2.04192	\$ 2.04192	\$ 2.04192	\$ 2.19804	\$ 1.98512
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- For the 2022/2023 budget, approximately \$40,000 of debt service fund balance was budgeted to be used to reduce the City's overall property tax levy.
- Estimated interest due in fiscal year 2023/2024 on the SRF loan is shown; the actual interest will be based on the timing of the drawdown requests under this loan.
- The preliminary budget for 2024/2025 included estimates of the debt service requirements on the May 2024 bond issue. These estimates were based on an estimated \$5.1 million bond issue with a 5% interest rate (PFM estimate in March of 2023).
- The recommended budget is based on a \$4,880,000 bond issue with a lower principal amount in the first year payments due in 2024/2025, as well as using \$40,000 of debt service fund balance. This allowed the debt service tax levy rate (and overall City tax rate) to be reduced by approximately \$.21

SOURCES & USES			DEBT SERVICE SCHEDULE					
SOURCES			Date	Principal	Coupon	Interest	Debt Service	Annual Debt Service
Par Amount of Bonds	4,880,000.00		12/1/2024			112,909	112,909	
Accrued Interest	0.00		6/1/2025	100,000	5.000%	115,475	215,475	328,384
Other Monies	0.00		12/1/2025			112,975	112,975	
Total Sources	4,880,000.00		6/1/2026	355,000	5.000%	112,975	467,975	580,950
			12/1/2026			104,100	104,100	
			6/1/2027	360,000	5.000%	104,100	464,100	568,200
			12/1/2027			95,100	95,100	
			6/1/2028	500,000	5.000%	95,100	595,100	690,200
			12/1/2028			82,600	82,600	
			6/1/2029	525,000	5.000%	82,600	607,600	690,200
			12/1/2029			69,475	69,475	
			6/1/2030	550,000	5.000%	69,475	619,475	688,950
			12/1/2030			55,725	55,725	
			6/1/2031	580,000	5.000%	55,725	635,725	691,450
			12/1/2031			41,225	41,225	
			6/1/2032	605,000	5.000%	41,225	646,225	687,450
			12/1/2032			26,100	26,100	
			6/1/2033	640,000	4.000%	26,100	666,100	692,200
			12/1/2033			13,300	13,300	
			6/1/2034	665,000	4.000%	13,300	678,300	691,600
			12/1/2034					
			6/1/2035					
			12/1/2035					
			6/1/2036					
			12/1/2036					
			6/1/2037					
			12/1/2037					
			6/1/2038					
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			12/1/2040					
			6/1/2041					
			12/1/2041					
			6/1/2042					
			12/1/2042					
			6/1/2043					
			12/1/2043					
			6/1/2044					
				4,880,000		1,429,584	6,309,584	6,309,584
			Scale : Estimated Interest Rates for Aa2/BQ pricing					
ASSUMPTIONS								
Dated Date	6/5/2024							
Delivery Date	6/5/2024							
First Interest Date	12/1/2024							
First Principal Date	6/1/2025							
Last Principal Date	6/1/2034							
Arbitrage Yield	4.61930%							
TIC	4.77975%							
AIC	5.00726%							
Average Life	6.37 Years							

City of Muscatine, Iowa
Financial Planning for Capital Projects
Projection of Tax Levies & Tax Rate Impact

EXHIBIT 1

Tax Rate Impacts	
Tax Impact FY 23-24	(\$0.159)
Tax Impact FY 24-25	
Tax Impact FY 25-26	\$0.120

Par Amount => \$4,880,000 \$5,105,000
Project Fund Amount => \$4,778,000 \$5,000,000

Fiscal Year Payable	Total Tax Valuation	Valuation Growth	Current Taxes Levied	Current Tax Rate/ \$1,000	Abatements			Other Moneys	Total Revenues	Total Outstanding Bonds	Proposed Series 2024	Proposed Series 2026	Other	Fiscal Fees	Total Uses	Surplus Uses	Ending Fund Balance	Accrual Adjmt	Ending Cash Balance
					WPC	TIF	State Reimb.												
2018 - 2019	938,350,908	2.7%	2,380,305	2.53669		207,100	102,819	32,325	2,722,549	2,781,678				2,600	2,784,278	(61,729)	182,784	(3,649)	159,590
2019 - 2020	968,101,368	3.2%	2,517,238	2.60018		206,250	106,111	7,520	2,837,119	2,879,190				2,900	2,882,090	(44,971)	137,813	(91,520)	23,099
2020 - 2021	977,902,166	1.0%	2,297,630	2.34955	0	347,733	91,478	25,997	2,762,838	2,793,766			43	2,700	2,796,509	(33,670)	104,143	93,801	83,230
2021 - 2022	1,017,736,488	4.1%	2,363,510	2.32232	90,987	352,900		7,849	2,815,246	2,804,788				3,000	2,807,788	7,459	111,601	2,417	93,105
2022 - 2023	1,016,928,296	(0.1%)	2,238,117	2.20086	0	357,000	76,685	28,463	2,700,265	2,716,874			1	2,800	2,719,675	(19,410)	92,192	(1,987)	71,709
2023 - 2024	1,104,546,432	8.6%	2,255,395	2.04192	91,400	355,900	122,036	1,000	2,825,731	2,730,830				3,500	2,734,330	91,401	183,593		163,110
2024 - 2025	1,103,139,089	(0.1%)	2,252,522	2.04192	92,650	354,700			2,699,872	2,373,125	328,384			3,500	2,705,009	(5,137)	178,456		157,973
2025 - 2026	1,161,184,978	5.3%	2,510,875	2.16234	93,650	353,400			2,957,925	2,373,475	580,950			3,500	2,957,925		178,456		157,973
2026 - 2027	1,143,114,164	(1.6%)	2,470,438	2.16115	90,250	352,000			2,912,688	1,945,213	568,200	395,775		3,500	2,912,688		178,456		157,973
2027 - 2028	1,208,284,359	5.7%	2,618,663	2.16726	92,700	355,500			3,066,863	1,943,713	690,200	429,450		3,500	3,066,863		178,456		157,973
2028 - 2029	1,232,450,046	2.0%	2,556,438	2.07427		353,800			2,910,238	1,455,613	690,200	760,925		3,500	2,910,238		178,456		157,973
2029 - 2030	1,257,099,047	2.0%	2,554,563	2.03211		357,000			2,911,563	1,455,413	688,950	763,700		3,500	2,911,563		178,456		157,973
2030 - 2031	1,282,241,028	2.0%	2,248,688	1.75372					2,248,688	788,913	691,450	764,825		3,500	2,248,688		178,456		157,973
2031 - 2032	1,307,885,848	2.0%	2,245,113	1.71660					2,245,113	789,863	687,450	764,300		3,500	2,245,113		178,456		157,973
2032 - 2033	1,334,043,565	2.0%	1,457,825	1.09279					1,457,825		692,200	762,125		3,500	1,457,825		178,456		157,973
2033 - 2034	1,360,724,436	2.0%	1,458,400	1.07178					1,458,400		691,600	763,300		3,500	1,458,400		178,456		157,973
2034 - 2035	1,387,938,925	2.0%	766,050	0.55193					766,050			762,550		3,500	766,050		178,456		157,973
2035 - 2036	1,415,697,704	2.0%	768,375	0.54275					768,375			764,875		3,500	768,375		178,456		157,973
2036 - 2037	1,444,011,658	2.0%	3,500	0.00242					3,500					3,500	3,500		178,456		157,973

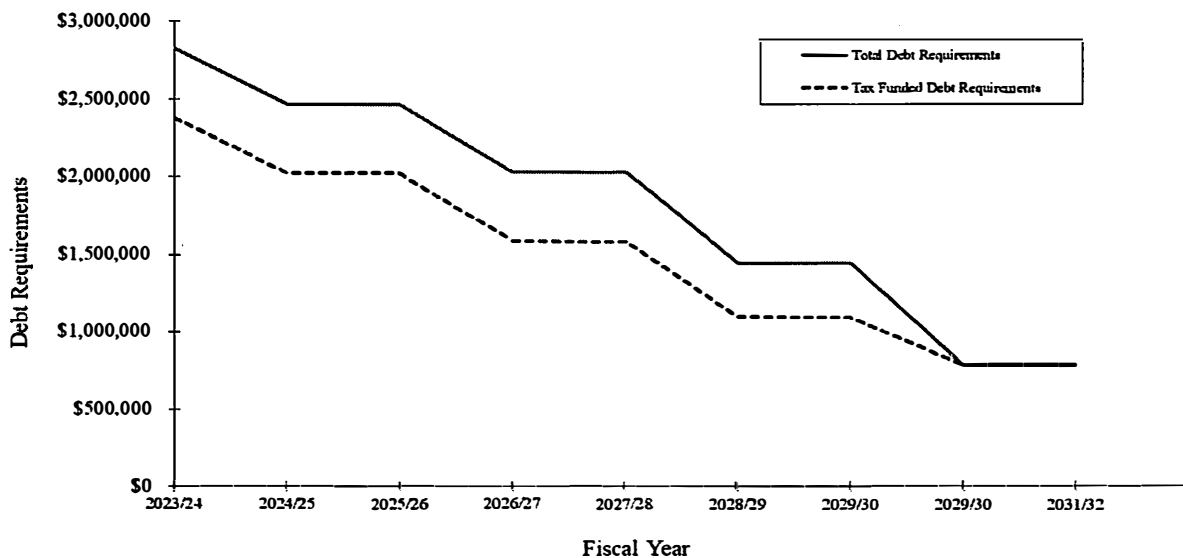
DEBT SERVICE FUND

SUMMARY OF BOND AND INTEREST REQUIREMENTS

CURRENT GENERAL OBLIGATION BONDS

Fiscal Year	Principal	Interest	Total Requirements Current Debt	Water Pollution Control and TIF Funded Debt Requirements	Expected Tax Funded Debt Requirements
2023/24	\$ 2,375,000	\$ 447,231	\$ 2,822,231	\$ 447,300	\$ 2,374,931
2024/25	2,090,000	375,776	2,465,776	447,350	2,018,426
2025/26	2,160,000	307,126	2,467,126	447,050	2,020,076
2026/27	1,795,000	240,463	2,035,463	442,250	1,593,213
2027/28	1,850,000	186,413	2,036,413	448,200	1,588,213
2028/29	1,325,000	130,613	1,455,613	353,800	1,101,813
2029/30	1,365,000	90,413	1,455,413	357,000	1,098,413
2029/30	740,000	48,913	788,913	-	788,913
2031/32	765,000	24,863	789,863	-	789,863
Total	\$ 14,465,000	\$ 1,851,811	\$ 16,316,811	\$ 2,942,950	\$ 13,373,861

Annual Bond and Interest Requirements - General Obligation Bonds



DEBT SERVICE FUND

STATEMENT OF BOND AND INTEREST REQUIREMENTS

General Obligation Corporate Purpose and Refunding Bonds

**Cedar Street Improvements Series B, Colorado Street Series B,
Airport Improvements, Library Building Improvements, and
Ambulance Equipment**

\$2,575,000 Total Issue Dated June 2, 2014

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirements</u>
2023/24	<u>\$ 405,000</u>	<u>\$ 8,505</u>	<u>\$ 413,505</u>
Total	<u><u>\$ 405,000</u></u>	<u><u>\$ 8,505</u></u>	<u><u>\$ 413,505</u></u>

DEBT SERVICE FUND

STATEMENT OF BOND AND INTEREST REQUIREMENTS

General Obligation Corporate Purpose and Refunding Bonds

**Mulberry Avenue Street Improvements, Art Center HVAC and
Building Envelope, Other Public Building Improvements, Airport Runway
and Other Airport Improvements, Parks Improvements,
and Building Demolitions**

\$4,550,000 Total Issue Dated May 26, 2016

Fiscal Year	Principal	Interest	Total Requirements
2023/24	\$ 450,000	\$ 30,513	\$ 480,513
2024/25	460,000	21,513	481,513
2025/26	470,000	11,163	481,163
Total	<u>\$ 1,380,000</u>	<u>\$ 63,189</u>	<u>\$ 1,443,189</u>

DEBT SERVICE FUND

STATEMENT OF BOND AND INTEREST REQUIREMENTS

General Obligation Corporate Purpose Bonds

**Aerial Fire Truck, Musser Public Library and HNI Community Center
Remodeling, Other Public Building Improvements, Airport Improvement
Projects, New Trail Projects, Various Parks Improvement Projects, and
Water Pollution Control Plan Digester Conversion Project**

\$4,090,000 Total Issue Dated May 23, 2018

Fiscal Year	Principal	Interest	Total Requirements
2023/24	\$ 475,000	\$ 102,900	\$ 577,900
2024/25	500,000	79,150	579,150
2025/26	525,000	54,150	579,150
2026/27	545,000	33,150	578,150
2027/28	560,000	16,800	576,800
Total	<u>\$ 2,605,000</u>	<u>\$ 286,150</u>	<u>\$ 2,891,150</u>

DEBT SERVICE FUND

STATEMENT OF BOND AND INTEREST REQUIREMENTS

General Obligation Corporate Purpose Bonds

**Purchase of IDOT Maintenance Facility Property,
Park Avenue 4-Lane to 3-Lane Conversion, Parks Fencing, Playground,
and Soccer Field Improvements, Deferred Building Maintenance
Projects, West Side Trail, Transfer Station Fire Suppression System,
2nd Street Streetscaping, and New Airport Hangars and Apron Expansion**

\$6,310,000 Total Issue Dated May 7, 2020

Fiscal Year	Principal	Interest	Total Requirements
2023/24	\$ 580,000	\$ 86,400	\$ 666,400
2024/25	595,000	74,800	669,800
2025/26	605,000	62,900	667,900
2026/27	615,000	50,800	665,800
2027/28	630,000	38,500	668,500
2028/29	640,000	25,900	665,900
2029/30	655,000	13,100	668,100
Total	<u>\$ 4,320,000</u>	<u>\$ 352,400</u>	<u>\$ 4,672,400</u>

DEBT SERVICE FUND

STATEMENT OF BOND AND INTEREST REQUIREMENTS

General Obligation Corporate Purpose Bonds

Grandview Avenue Reconstruction, Park Avenue 4-Lane to 3-Lane Conversion (Series B), Former Kum and Go Property Purchase, Dilapidated Building Demolitions, Local Share of Flood Damages, City Building Deferred Maintenance Projects, Transfer Station Tipping Floor Replacement, Park Playgrounds and Aquatic Center Improvements, Public Safety Telephone System Upgrade, New Fire Engine, Ambulance Replacements (2), and Local Share of Vehicle Wash Bay

\$6,190,000 Total Issue Dated June 2, 2022

Fiscal Year	Principal	Interest	Total Requirements
2023/24	\$ 465,000	\$ 218,913	\$ 683,913
2024/25	535,000	200,313	735,313
2025/26	560,000	178,913	738,913
2026/27	635,000	156,513	791,513
2027/28	660,000	131,113	791,113
2028/29	685,000	104,713	789,713
2029/30	710,000	77,313	787,313
2030/31	740,000	48,913	788,913
2031/32	765,000	24,863	789,863
Total	<u>\$ 5,755,000</u>	<u>\$ 1,141,567</u>	<u>\$ 6,896,567</u>

LOCAL OPTION SALES TAX FUND

STATEMENT OF BOND AND INTEREST REQUIREMENTS

State Revolving Fund Loan

West Hill Sewer Separation Project - Phases 6-A and 6-B

\$8,000,000 Loan Dated August 11, 2023

Fiscal Year	Principal	Interest	Total Requirements
2023/24	\$ 0	\$ 125,778 *	\$ 125,778
2024/25	731,000	160,000	891,000
2025/26	745,000	145,380	890,380
2026/27	760,000	130,480	890,480
2027/28	775,000	115,280	890,280
2028/29	791,000	99,780	890,780
2029/30	807,000	83,960	890,960
2030/31	823,000	67,820	890,820
2031/32	839,000	51,360	890,360
2032/33	856,000	34,580	890,580
2033/34	873,000	17,460	890,460
Total	\$ 8,000,000	\$ 1,031,878	\$ 9,031,878

* Estimated interest due in fiscal year 2023/2024; actual will be based on the timing of the drawdown requests under this loan.